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Agenda item 123

PROPOSED PROGRAMME BUDGET FOR THE BIENNIUM 1994-1995

Unforeseen and extraordinary expenses for the biennium 1994-1995

Report of the Secretary-General

1. Recognizing the need to respond to unforeseen events during the budgetary period, the General Assembly has adopted resolutions on unforeseen and extraordinary expenses at the same time as approving the biennial budgets.

2. The most recent such resolution, General Assembly resolution 46/187 of 20 December 1991, authorized the Secretary-General to enter into commitments to meet unforeseen and extraordinary expenses arising in the biennium 1992-1993 or subsequently. It also authorized him to enter into commitments, not exceeding a total of $3 million in any one year of the biennium, as he certified related to the maintenance of peace and security; or such commitments as the President of the International Court of Justice certified related to the designation of ad hoc judges (up to $250,000); the appointment of assessors, the calling of witnesses and the appointment of experts (up to $75,000); or the holding of sessions of the Court away from The Hague (up to $100,000); or such commitments, not exceeding $500,000, as the Secretary-General certified were required for interorganizational security measures pursuant to General Assembly resolution 36/235 of 18 December 1981. The resolution also provided for the Secretary-General to report on such commitments and to seek related appropriations and for the General Assembly to be convened if a decision of the Security Council resulted in the need for commitments relating to the maintenance of peace and security exceeding $10 million.

3. The Secretary-General believes that such a procedure will continue to be required in 1994-1995 and, indeed, that the challenging circumstances facing the Organization make such a procedure even more necessary than in the past. The increasingly fluid international situation demands that the United Nations be able to respond to rapidly evolving situations and potential crises with minimum delay, often with advance notice of only days or hours. In these circumstances,

the Secretary-General's authority to enter into commitments that he certifies relate to the maintenance of peace and security provide him with an essential measure of financial flexibility.

4. In recent years, however, the current limit of $3 million in any one year of the biennium has proved restrictive. In 1993, for example, the Secretary-General has, at this point, authorized net commitments of up to $2,996,700 under General Assembly resolution 46/187 for activities that he has certified relate to the maintenance of peace and security. Additional emergency activities would have to be accommodated following the approval of the Advisory Committee on Administrative and Budgetary Questions (ACABQ). Furthermore, the nature of activities funded through the resolution on unforeseen and extraordinary expenses has evolved in recent years. Whereas good offices might, in the past, have been confined to a short mission or series of missions by a few staff, more recently the initial response has sometimes involved the fielding of a more substantial group for longer periods and sometimes with greater local operating costs. In 1992, for example, initial commitments of $1 million each were authorized by the Secretary-General to establish a military liaison office in Yugoslavia and a civilian observer group in South Africa. In the circumstances, the Secretary-General believes that the limit for commitments in any one year of the biennium that he certifies relate to the maintenance of peace and security should be raised from $3 million to $6 million.

5. As regards the commitments certified by the President of the International Court of Justice, the Court has proposed that the text that applied prior to the 1988-1989 biennium be used again. This would involve a reinsertion of the items in respect of maintenance in office of judges who have not been re-elected and the payment of pension, travel and removal expenses of judges not re-elected and travel, removal and installation grants of newly elected judges. The proposed changes are indicated below:

	Old limit $	New proposed limit $
1. Designation of ad hoc judges (Statute of the Court, Article 31)	250 000	300 000
2. Appointment of assessors (Statute, Article 30), or the calling of witnesses and the appointment of experts (Statute, Article 50)	75 000	50 000
3. Maintenance in office for completion of the cases of judges (schedule A) who have not been re-elected (Statute, Article 13, paragraph 3)	Nil	40 000
4. Payment of pensions and travel and removal expenses of retiring judges, and travel and removal expenses and installation grant of members of the Court (schedules B and C)	Nil	180 000
5. Holding of sessions of the Court or its Chambers away from The Hague (Statute, Article 22)	100 000	50 000

The limits proposed are based on expenditure patterns over several bienniums and indicate theoretical maxima.

6. The Advisory Committee on Administrative and Budgetary Questions, in its first report on the proposed programme budget for 1994-1995 (A/48/7), has requested the Secretary-General to submit a report and proposals on the administrative, operational and budgetary aspects of interorganizational security measures. Accordingly, pending the submission of that report and action on it, the Secretary-General would not at this time propose any change in the limit on commitments for this purpose in 1994-1995.

7. Should the General Assembly approve the proposals outlined above, a draft resolution on unforeseen and extraordinary expenses for the biennium 1994-1995 is presented in the annex to the present report.

Annex

UNFORESEEN AND EXTRAORDINARY EXPENSES FOR THE BIENNIUM 1994-1995

The General Assembly

1. Authorizes the Secretary-General, with the prior concurrence of the Advisory Committee on Administrative and Budgetary Questions and subject to the Financial Regulations of the United Nations and the provisions of paragraph 3 below, to enter into commitments in the biennium 1994-1995 to meet unforeseen and extraordinary expenses arising either during or subsequent to that biennium, provided that the concurrence of the Advisory Committee shall not be necessary for:

(a) Such commitments, not exceeding a total of 6 million United States dollars in any one year of the biennium 1994-1995, as the Secretary-General certifies relate to the maintenance of peace and security;

(b) Such commitments as the President of the International Court of Justice certifies relate to expenses occasioned by:

(i) The designation of ad hoc judges (Statute of the Court, Article 31), not exceeding a total of 300,000 dollars;

(ii) The appointment of assessors (Statute, Article 30), or the calling of witnesses and the appointment of experts (Statute, Article 50), not exceeding a total of 50,000 dollars;

(iii) The maintenance in office for completion of the cases of judges (schedule A) who have not been re-elected (Statute, Article 13, paragraph 3), not exceeding a total of 40,000 dollars;

(iv) The payment of pensions and travel and removal expenses of retiring judges, and travel and removal expenses and installation grant of members of the Court (schedules B and C), (Statute, Article 32, paragraph 7), not exceeding a total of 180,000 dollars;

(v) The holding of sessions of the Court away from The Hague (Statute, Article 22), not exceeding a total of 50,000 dollars;

(c) Such commitments, in an amount not exceeding 500,000 dollars, in the biennium 1994-1995, as the Secretary-General certifies are required for interorganizational security measures pursuant to section IV of General Assembly resolution 36/235 of 18 December 1981;

2. Resolves that the Secretary-General shall report to the Advisory Committee on Administrative and Budgetary Questions and to the General Assembly at its forty-ninth and fiftieth sessions all commitments made under the provisions of the present resolution, together with the circumstances relating thereto, and shall submit supplementary estimates to the Assembly in respect of such commitments;

3. Decides that, for the biennium 1994-1995, if a decision of the Security Council results in the need for the Secretary-General to enter into commitments relating to the maintenance of peace and security in an amount exceeding 10 million dollars in respect of the decision, that matter shall be brought to the General Assembly or, if the Assembly is suspended or not in session, a resumed or special session of the Assembly shall be convened by the Secretary-General to consider the matter.

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PROPOSED PROGRAMME BUDGET FOR THE BIENNIUM 1994-1995

REPORT OF THE ECONOMIC AND SOCIAL COUNCIL

Programme budget implications of draft decisions A/C.2/48/L.50/Rev.1, A/C.2/48/L.51/Rev.1, A/C.2/48/L.52/Rev.1 and A/C.2/48/L.53/Rev.1

Statement submitted by the Secretary-General in accordance with rule 153 of the rules of procedure of the General Assembly

1. At its 48th meeting, held on 13 December 1993, the Second Committee adopted, without a vote, draft decisions A/C.2/48/L.50/Rev.1; A/C.2/48/L.51/Rev.1; A/C.2/48/L.52/Rev.1; and A/C.2/48/53/Rev.1. Statements of programme budget implications were before the Committee in document A/C.2/48/L.82.

I. Draft decision A/C.2/48/L.50/Rev.1, entitled "Strengthening development information systems for regional cooperation and regional integration in Africa"

A. Requests contained in the draft decision

2. Under the terms of draft decision A/C.2/48/L.50/Rev.1, the General Assembly would:

(a) Decide to endorse Economic and Social Council resolution 1993/67, of 30 July 1993, entitled "Strengthening development information systems for regional cooperation and regional integration in Africa";

(b) Agree to ensure the provision of adequate staffing and resources to permit the delivery of activities to the subprogramme of the Economic Commission for Africa (ECA) on information systems development, beginning with the programme budget for the biennium 1994-1995.

3. By its resolution 1993/67, the Economic and Social Council, inter alia, requested ECA to continue its leadership role in the coordination of development information and technology to respond to pressing development problems of Africa (operative paragraph 4) and requested the General Assembly to ensure the provision of adequate staffing and resources to permit the delivery of activities to the subprogramme of the Commission on information systems development, beginning with the programme budget for the biennium 1994-1995 (operative paragraph 6).

B. Relationship of the request to the approved programme of work

4. The above proposals relate to major programme VI (Regional cooperation for economic and social development), programme 30 (Regional cooperation for development in Africa), subprogramme 6 (Statistical and information systems development) of the medium term-plan for the period 1992-1997, as revised. 2/ They also relate to the same subprogramme under section 15 (Economic Commission for Africa) of the proposed programme budget for the biennium 1994-1995 2/ and to the relevant part of section 20 (Regular programme of technical cooperation). 3/

5. Taking into account the increase of resources proposed under section 20 for activities in the area of statistics information systems development, it is considered, at this stage, that the overall resources proposed under the two sections would be adequate to carry out the activities programmed for the next biennium. It is also expected that, as indicated in the report of the Secretary-General on regional cooperation, 4/ the internal organizational restructuring of ECA, currently under way, would lead to further strengthening of the subprogramme. In this context, it should be noted that a review of future arrangements for the Pan-African Development Information System (PADIS) would be undertaken in the course of 1994 and that the outcome of that review would be submitted to the ECA Conference of Ministers for its consideration. Should it be necessary, the Secretary-General would revert to this question following the outcome of the review.

II. Draft decision A/C.2/48/L.51/ Rev.1 entitled "African Institute for Economic Development and Planning"

A. Requests contained in the draft decision

6. Under the terms of draft decision A/C.2/48/L.51/Rev.1, the General Assembly would:

(a) Decide to endorse Economic and Social Council resolution 1993/68 of 30 July 1993, entitled "African Institute for Economic Development and Planning";

(b) Agree, in considering the proposed programme budget for the Economic Commission for Africa for the biennium 1994-1995, to take adequate steps to ensure sufficient staffing for the Commission at the Professional level to implement its mandates.

B. Additional requirements

7. It will be recalled that, in view of the financial difficulties of the African Institute for Economic Development Planning, the General Assembly has approved a grant from the regular budget since its forty-fifth session (resolutions 45/248 A, sect. v, and 46/185 C, sect. xvii) to cover the cost of four Professional posts (1 D-1, 1 P-5, and 2 P-4). At the time of the preparation of the proposed programme budget for the biennium 1994-1995, a review of the financial situation of the Institute showed that, despite various measures taken by the Institute to increase its income, the situation had not improved. Under the circumstances, it was concluded that, in order to enable the Institute to continue to contribute to the development process in Africa, it was necessary to continue to provide it with financial assistance for the next biennium. Accordingly, section 15 of the proposed programme budget for the biennium 1994-1995 contains a proposal for a grant of $942,400 to cover the cost of the four Professional posts. It is considered that this proposal would respond to the request contained in draft resolution A/C.2/48/L.51/Rev.1.

III. Draft decision A/C.2/48/L.52/Rev.1, entitled "Second Transport and Communications Decade in Africa"

A. Requests contained in draft decision A/C.2/48/L.52/Rev.1

8. Under the terms of draft decision A/C.2/48/L.52/Rev.1, the General Assembly would:

(a) Decide to endorse Economic and Social Council resolution 1993/66, of 30 July 1993, entitled "Second Transport and Communications Decade in Africa";

(b) Agree to provide the Economic Commission for Africa, in its capacity as lead agency for the Second Decade, with adequate resources, allocated within the regular budget, to enable it to effectively and efficiently carry out the activities listed in paragraph 5 (a) to (d) of Economic and Social Council resolution 1993/63.

9. By its resolution 1993/66, the Economic and Social Council, inter alia, requested ECA:

(a) To carry out the first mid-term evaluation of the programme for the Second Decade in 1994, as stipulated in the implementation strategy;

(b) To revise the objectives and strategy of the programme for the Second Decade in the light of changed circumstances, if need be, in consultation with member States;

(c) To assist member States and African intergovernmental organizations to prepare and screen new projects for inclusion in the programme in 1995 as stipulated in the programme implementation plan, in consultation with member States;

(d) To organize two regional workshops on the Second Decade to disseminate the strategy and promote the objectives of the Second Decade in Africa.

B. Relationship of the request to the approved programme of work

10. The above decision relates to major programme VI (Regional cooperation for development), programme 30 (Regional cooperation for development in Africa), subprogramme 8 (Infrastructural and structural transformation) of the medium-term plan for the period 1992-1997, and to the same subprogramme under section 15 (Economic Commission for Africa) of the proposed programme budget for the biennium 1994-1995.

C. Activities by which the request would be implemented and additional requirements

11. Should the General Assembly adopt the draft decision referred to above, ECA would undertake the first mid-term evaluation of the programme for the Second Transport and Communications Decade during 1994. This would include the following activities:

(a) The convening of four subregional meetings (Lusaka, Rabat, Lagos/Abuja and Yaounde) for a duration of five working days each to undertake the mid-term evaluation of the programme (1994);

(b) The convening of two workshops for a duration of five working days each with the participation of representatives from all member States and representatives from the five multilateral programming and operational centres (MULPOCs) so as to disseminate strategies and promote the Second Transport and Communications Decade for Africa (1995);

(c) Assisting member States and African intergovernmental organizations to prepare and screen new projects for inclusion in the programme in 1995, as stipulated in the programme implementation plan.

12. The estimated requirements for these activities would be as follows:

(a) Convening of four subregional meetings:

		$
(i)	Interpretation	91 800
(ii)	Attendance and participation of two staff members in each subregional meeting	23 300
(iii)	Consultancy for evaluation of the Second Decade, updating macroeconomic and financial impact studies	60 000
	Total	175 100

/...

(b) As regards the convening of the two regional workshops, it will be recalled that four subregional workshops on the Second Transport Decade (two in 1994 and two in 1995) are programmed for the next biennium under subprogramme 8 (Infrastructural and structural transformation) of section 15 of the proposed programme budget for the biennium 1994-1995. Should the General Assembly adopt draft decision A/C.2/48/L.52/Rev.1, it is proposed to use the resources related to these subregional workshops for convening the two regional workshops referred to in Economic and Social Council resolution 1993/66.

(c) Concerning the provision of assistance by ECA to member States and African intergovernmental organizations to prepare and screen new projects, it will be recalled that section 20 (Regional programme of technical cooperation) of the proposed programme budget for the biennium 1994-1995 contains proposals to increase the resources of the Economic Commission for Africa in the areas of transport and communications. It is considered that these resources would enable ECA to provide the assistance that may be requested of it.

D. Modifications required in the proposed programme budget for 1994-1995

13. The following modifications would be made to the proposed programme of work of ECA under section 15 of the proposed programme budget for the biennium 1994-1995: 5/

Subprogramme 8. Infrastructural and structural transformation

Activities

2. Parliamentary services

(a) Parliamentary documentation: report to the Conference of African Ministers of Transport and Communications and African Ministers of Industry on the mid-term programme evaluation of the Second Transport and Communications Decade in Africa at the subregional level (1994).

5. Operational activities

(b) Group training including seminars, workshops and fellowships: Replace "Four subregional workshops on the Second Transport Decade (two in 1994, two in 1995)" by "Two regional workshops on the Second Transport Decade to disseminate the strategy and promote the objectives of the Second Decade in Africa (1995)".

E. Contingency fund

14. It will be recalled that, under the procedure established by the General Assembly in its resolution 41/213, a contingency fund is established for each biennium to accommodate additional expenditures derived from legislative mandates not provided for in the proposed programme budget. Under the same procedure, if additional expenditures are proposed that exceed resources

available within the contingency fund, those activities can be implemented only through redeployment of resources from low priority areas or modifications of projected activities. Otherwise such additional activities will have to be deferred.

15. No activity has been identified for termination, deferral, curtailment or modification under section 15 for the biennium 1994-1995 in order to convene the four subregional meetings referred to above. Should it not prove possible to meet the above-mentioned requirements from the contingency fund, the implementation of the activities concerned would have to be deferred, as provided for in the guidelines for the use of the contingency fund adopted by the General Assembly in its resolution 42/211 of 21 December 1987.

F. Summary

16. Should the General Assembly adopt draft decision A/C.2/48/L.52/Rev.1, the narrative of the programme of work indicated in paragraph 13 above would be added under section 15 of the proposed programme budget for the biennium 1994-1995. An additional appropriation in the amount of $175,100 would be required under the same section.

IV. Draft decision A/C.2/48/L.53/Rev.1, entitled "Second Industrial Development Decade for Africa"

A. Requests contained in the draft decision

17. Under the terms of draft decision A/C.2/48/L.53/Rev.1, the General Assembly would:

(a) Endorse Economic and Social Council resolution 1993/65, of 30 July 1993, entitled "Second Industrial Development Decade for Africa";

(b) Agree to provide adequate resources to the Economic Commission for Africa for the Second Decade, especially to strengthen industrial cooperation in the implementation of the programme for the Decade.

18. By its resolution 1993/65, the Economic and Social Council, inter alia,

(a) Recommended that the General Assembly provide adequate resources to the Economic Commission for Africa for the Second Industrial Development Decade for Africa, especially to strengthen industrial cooperation in the implementation of the programme for the Decade;

(b) Requested the Executive Secretary of ECA and the Director-General of the United Nations Industrial Development Organization (UNIDO) to further harmonize their activities to support member States in their efforts to ensure the effective implementation of the Second Decade.

B. Relationship of the request to the approved programme of work

19. The above request relates to major programme VI (Regional cooperation for economic and social development), programme 30 (Regional cooperation for development in Africa), subprogramme 8 (Infrastructural and structural transformation) of the medium-term plan for the period 1992-1997, and to the same subprogramme in section 15 (Economic Commission for Africa) of the proposed programme budget for the biennium 1994-1995.

20. The particulars of the programme for the Decade were available at the time of the preparation of the proposed programme budget for the biennium 1994-1995 and have been taken into account in the preparation of subprogramme 8 (Infrastructural and structural transformation) of section 15 (Economic Commission for Africa) of the proposed programme budget for the biennium 1994-1995. In addition, it is recalled that increased resources are proposed under section 20 (Regular programme for technical cooperation) in order to strengthen the capacity of ECA in the area of industrial development, including the implementation of relevant activities of the programme for the Second Decade. At this stage, therefore, it is considered that the resources proposed under sections 15 (Economic Commission for Africa) and 20 (Regular programme of technical cooperation) would be adequate to enable ECA to respond to the request contained in Economic and Social Council resolution 1993/65.

Notes

1/ Official Records of the General Assembly, Forty-seventh Session, Supplement No. 6 (A/47/6/Rev.1), vol. II.

2/ A/48/6 (sect. 15).

3/ A/48/6 (sect. 20).

4/ E/1993/85, para. 201.

5/ A/48/6 (sect. 15).

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PROPOSED PROGRAMME BUDGET FOR THE BIENNIUM 1994-1995

RESTRUCTURING AND REVITALIZATION OF THE UNITED NATIONS IN THE ECONOMIC, SOCIAL AND RELATED FIELDS

Programme budget implications of draft resolution A/48/L.33

Statement submitted by the Secretary-General in accordance with rule 153 of the rules of procedure of the General Assembly

1. Under the terms of operative paragraphs 1, 2 and 4 of draft resolution A/48/L.33 the General Assembly would:

(a) Adopt the texts contained in the annexes to the resolution;

(b) Request the Secretary-General to implement the further measures for restructuring and revitalization of the United Nations in the economic, social and related fields starting in 1994;

(c) Call upon the Secretary-General, in view of the decision to enlarge the role of the Economic and Social Council, to strengthen the secretariat of the Council in order to enable it to provide the necessary support to the Council.

2. In connection with the scope of financial responsibilities of the governing bodies of the United Nations development funds and programmes as contained in paragraphs 21 and 22 of annex I to the draft resolution, it should be noted that the United Nations Development Programme (UNDP), the United Nations Population Fund (UNFPA) and the United Nations Children's Fund (UNICEF) operate under financial regulations and rules adopted by their respective governing bodies. In particular, paragraph 22 of annex I to the draft resolution sets out the functions of each Executive Board. It is understood, therefore, that, should the General Assembly adopt draft resolution A/48/L.33, a reference to the UNDP

Governing Council in the Financial Regulations and Rules of UNDP would continue to apply, mutatis mutandis, with respect to the responsibilities of the UNDP Executive Board, until such time as the General Assembly decides to amend the Financial Regulations and Rules of UNDP accordingly. It is further understood that although the functions of the Executive Board of UNICEF may be modified by the resolution, a reference to it in the UNICEF Financial Regulations and Rules would also continue to apply, mutatis mutandis, with respect to the new responsibilities of the UNICEF Executive Board.

3. With regard to conference-servicing requirements for the governing bodies of the funds and programmes as they stem from various paragraphs of annex I to the draft resolution, it is anticipated that the proposed measures would substantially alter the programmes of meetings already scheduled for the biennium 1994-1995. A number of technical parameters of those changes in terms of number, duration and composition of the expected meetings in order to estimate their programme budget implications are not known at this stage, however. It would be the intention of the Secretary-General to provide the conference servicing of those meetings from within the overall provision for conference-servicing requirements under section 25, Administration and management, of the proposed programme budget for the biennium 1994-1995, 1/ which has been made not only for meetings already known of at the time of the budget preparation, but also for meetings or extensions of such meetings that may be authorized subsequently, based on the pattern that has emerged over the previous five years. On that basis, it is estimated that no additional resources would be required under section 25 of the proposed programme budget for the biennium 1994-1995 for the implementation of the new programme of meetings that would result from the adoption of the draft resolution.

4. As regards the provisions of paragraph 27 of annex I to the draft resolution it is understood that implementation of that paragraph may call for the construction of new conference-servicing facilities for UNDP, UNFPA and UNICEF in order to accommodate the programme of meetings of the Executive Boards. It is also understood from that paragraph that the Executive Boards of the funds and programmes would make necessary arrangements in that respect from within the resources to be available for them for that purpose and no involvement of the United Nations regular budget in the financing of that construction is anticipated. It is further understood that, irrespective of the source of financing, the construction of the conference-servicing facilities for the funds and programmes would follow the building construction procedures which were reported to the General Assembly at its thirty-sixth session 2/ and which are currently in force at the United Nations.

5. As regards the request contained in paragraph 4 of the draft resolution, it is estimated that the strengthening of the secretariat of the Economic and Social Council would be undertaken in the context of the overall restructuring process of the Secretariat from within the resources of section 8, Department for Policy Coordination and Sustainable Development, of the proposed programme budget for the biennium 1994-1995, 3/ thus obviating the need for the additional resources.

Notes

1/ A/48/6 (Sect. 25).

2/ Decision 36/454 of 18 December 1981, A/36/297, A/36/643.

3/ A/48/6 (Sect. 8).

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PROPOSED PROGRAMME BUDGET FOR THE BIENNIUM 1994-1995

OPERATIONAL ACTIVITIES FOR DEVELOPMENT

UNITED NATIONS INTERIM OFFICES

Programme budget implications of draft resolution A/C.2/48/L.70

Statement submitted by the Secretary-General in accordance with rule 153 of the rules of procedure of the General Assembly

1. At its 48th meeting, on 13 December 1993, the Second Committee decided to adopt draft resolution A/C.2/48/L.70, without a vote. A statement of programme budget implications was before the Committee in document A/C.2/48/L.85.

A. Requests contained in the draft resolution

2. Under the terms of operative paragraphs 2, 5 and 8 of draft resolution A/C.2/48/L.70, the General Assembly would:

(a) Authorize the establishment of field offices in Armenia, Azerbaijan, Belarus, Eritrea, Georgia, Kazakhstan, the Russian Federation, Ukraine and Uzbekistan, and decide that those offices shall be field offices of the United Nations development system;

(b) Reaffirm that field office activities related to public information, where in place, should follow the relevant provisions of the General Assembly, in particular its resolution 48/___; 1/

(c) Further reaffirm that all field offices are funded through voluntary contributions, including those from the host country, and that the United Nations regular budget is a financial source for mandated activities currently related to public information.

B. Relationship of the proposed requests to the proposed programme of work

3. The above request is related to major programme VIII (Public information), programme 38 (Public information), of the revised medium-term plan for the period 1992-1997, 2/ and section 24 (Public information) of the proposed programme budget for the biennium 1994-1995. 3/

C. Activities by which the proposed request would be implemented

4. Field office activities related to public information are in place in the nine countries mentioned in paragraph 2 (a) above in the context of activities described under section 2 of the proposed programme budget for the biennium 1994-1995. It is envisaged that these activities would include: collaboration with national information media, government agencies, non-governmental organizations, academic institutions, public libraries and special interest groups in order to create greater public awareness of the United Nations in all areas, including development issues; promoting the wider dissemination of United Nations public information materials; and providing timely feedback of published and publicly available media and official comments on the activities of the Secretary-General and the United Nations.

5. Should the General Assembly adopt draft resolution A/C.2/48/L.70, the Secretary-General would propose to continue these activities within the framework of the field offices that would be authorized pursuant to operative paragraph 2 of the draft resolution. The Secretary-General would report on those arrangements to the Committee on Information at its next session.

D. Modifications required in the proposed programme of work for the biennium 1994-1995

6. No modifications would be required under section 24 (Public information) of the proposed programme budget for the biennium 1994-1995.

E. Additional requirements at full cost

7. It is anticipated that, should the General Assembly adopt draft resolution A/C.2/48/L.70, the activities outlined in section C above would require the addition of eight Professional (4 P-5 and 4 P-4) posts and eight local-level posts and related operating costs, as outlined below:

	Thousands of United States dollars
Staff costs	1 645.4
Travel on official business	45.0
Contractual services	72.0
General operating expenses	360.0
Supplies and materials	144.0
Furniture and equipment	90.0
Total	2 356.4

F. Potential for absorption

8. No provision has been made to cover these additional requirements under section 24 (Public information) of the proposed programme budget for the biennium 1994-1995. Therefore it is not possible for the cost of $2,356,400 to be absorbed from within the provisions under section 24 of the proposed programme budget for the biennium 1994-1995.

G. Indication of additional requirements

9. Accordingly, should the General Assembly adopt draft resolution A/C.2/48/L.70, it is estimated that net additional requirements of $2,356,400 would be required under section 24 (Public information) of the proposed programme budget for the biennium 1994-1995. Furthermore, an amount of $466,800 would be required under section 28 (Staff assessment), to be offset by the same amount under income section 1 (Income from staff assessment).

H. Contingency fund

10. It will be recalled that under the procedure established by the General Assembly in its resolution 41/213 of 19 December 1986, a contingency fund is established for each biennium to accommodate additional expenditures derived from legislative mandates not provided for in the proposed programme budget. Under that procedure, if additional expenditures are proposed that exceed the resources available from the contingency fund, the activities concerned can be implemented only through redeployment of resources from low-priority areas or modifications of existing activities. Otherwise, such additional activities will have to be deferred to a later biennium. A consolidated statement of all programme budget implications and revised estimates will be submitted to the General Assembly towards the end of the current session.

11. No activity has been identified for termination, deferral, curtailment or modification under section 24 of the proposed programme budget for the biennium

1994-1995. Should it not prove possible to meet the required costs from the contingency fund, the implementation of draft resolution A/C.2/48/L.70 may have to be postponed, as provided for in the criteria for use of the contingency fund adopted by the General Assembly in resolution 42/211 of 21 December 1987.

I. Summary

12. Should the General Assembly adopt draft resolution A/C.2/48/L.70, it is estimated that an additional appropriation of $2,356,400 would be required under section 24 of the proposed programme budget for the biennium 1994-1995.

13. Furthermore, an additional appropriation of $446,800 would be required under section 28 (Staff assessment), to be offset by an increase of the same amount under income section 1 (Income from staff assessment).

Notes

1/ Draft resolution B, as contained in the report of the Committee on Information on its fifteenth session (A/48/21), chap. IV, to be adopted by the General Assembly at its current session.

2/ Official Records of the General Assembly, Forty-seventh Session, Supplement No. 6 (A/47/6/Rev.1), vol. II.

3/ A/48/6 (Sect. 24).

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REVIEW OF THE EFFICIENCY OF THE ADMINISTRATIVE AND FINANCIAL FUNCTION OF THE UNITED NATIONS

PROPOSED PROGRAMME BUDGET FOR THE BIENNIUM 1994-1995

Programme budget implications of draft resolution A/C.5/48/L.6

Statement submitted by the Secretary-General in accordance with rule 153 of the rule of procedure of the General Assembly

A. Request contained in the draft resolution

1. Should the General Assembly adopt draft resolution A/C.5/48/L.6, under section III it would:

(a) Decide to study the possibility of the establishment of a new jurisdictional and procedural mechanism or of the extension of mandates and improvement of the functioning of existing jurisdictional and procedural mechanisms;

(b) Decide also to establish an ad hoc intergovernmental working group of experts in the legal and financial fields, which would work in consultation with the relevant existing bodies and would submit to the General Assembly a report with specific recommendations no later than its forty-ninth session;

(c) Further decide that the group would consist of 25 members and invite the President of the General Assembly to define the composition of the Working Group with due regard for equitable representation and to convene it as soon as possible and no later than 31 March 1994;

(d) Request the Secretary-General to provide the group with the necessary services;

(e) Further request the Secretary-General to seek the views of Member States on the issues identified in paragraph 1 (a) above, and to bring these views to the attention of the ad hoc intergovernmental working group of experts as well as to the attention of the General Assembly;

(f) Invite Member States to make voluntary contributions to fund the activities of the above-mentioned working group.

B. Activities by which the proposed requests would be implemented

2. Should the General Assembly adopt the draft resolution:

(a) A working group of experts, consisting of 25 members, would be convened by the President of the General Assembly as provided for in paragraph 1 (c) above prior to the forty-ninth session of the General Assembly. While the group would have to determine the frequency with which it would have to meet, it is assumed for the purpose of estimating the cost of implementing the draft resolution that it would meet three times in 1994 in New York, for a duration on each occasion of five working days, to study the possibility of the establishment of a new jurisdictional and procedural mechanism or of the extension of mandates and improvement of the functioning of existing jurisdictional and procedural mechanisms. There would be one meeting in the morning and one meeting in the afternoon with interpretation and documentation for the meetings of the working group to be provided in all six languages of the General Assembly. It is anticipated that approximately 50 pages each of pre-session, in-session and post-session documentation would be required. Travel and subsistence would be provided to the experts from the regular budget of the United Nations;

(b) Prior to the first meeting of the working group, the following activities would need to be undertaken:

(i) Formulation of a questionnaire and its circulation to all Member States on the feasibility, operational and procedural arrangements of the proposed new mechanism;

(ii) Preparation of a series of reports for the meeting in March 1994 of the working group of experts. Such reports would include an analysis of the responses from Member States to the questionnaire; an analysis of the mandates and functioning of the existing jurisdictional and procedural mechanisms of the United Nations, including the Administrative Tribunal and the internal mechanisms established under article X of the Staff Regulations and Rules; as well as a review of the administrative and financial procedures deriving from the Financial Regulations and the Staff Regulations of the United Nations as they pertain to this subject;

(c) The Secretary-General would provide substantive and technical servicing of the working group and prepare, between sessions, such further documentation as required by the working group;

(d) The Secretary-General would establish a trust fund for this activity and invite Member States to make voluntary contributions. To the extent that such contributions were forthcoming, requirements under the regular budget would be reduced and resultant savings would be reflected in the budget performance report.

3. The implementation of the request contained in section III of the draft resolution would require substantive and technical servicing of the meetings of the working group of experts prior to and during its meetings. Based on the assumptions made above, the estimated total cost for servicing these meetings are indicated below:

(a) Travel and subsistence of 25 experts ($422,700);

(b) Supplementary staff resources (general temporary assistance equivalent to nine work-months for one D-1, one P-5, one P-3 and two General Service (Other level) and overtime) ($381,100) to undertake the activities enumerated in paragraph 2 (b) (i) and (ii) above and to provide support to the working group. In addition, it is estimated that $134,800 would be required under section 28 of the proposed programme budget for the biennium 1994-1995 1/ (Staff assessment), to be offset by the same amount under income section 1 (Income from staff assessment).

C. Potential for absorption

4. The resources requested under section 25E include provision not only for meetings already in the calendar of conferences, but also for meetings to be added later by decisions of the General Assembly, based on the pattern of such meetings in the past. Accordingly, it is anticipated that the provision of conference services for the meeting of the working group of experts, including the provision of documentation and interpretation in all six official languages of the General Assembly, would be made from within resources programmed under section 25E, Office of Conference Services, of the proposed programme budget. Thus, no additional requirements for conference servicing would arise.

5. No provisions have been made in the proposed programme budget for the biennium 1994-1995 to cover substantive and technical secretariat servicing of the meetings called for by the draft resolution. Therefore, it is not anticipated that the related cost of $803,800 could be absorbed from within the provisions under this section of the proposed programme budget for the biennium 1994-1995.

D. Indication of additional requirements

6. Should the General Assembly adopt draft resolution A/C.5/48/L.6, it is estimated that additional requirements would arise in respect of requests contained in section III. These would include:

	$
General temporary assistance	321 100
Overtime	60 000
Travel of representatives	422 700
	803 800

It is proposed to include this provision under section 25A (Office of the Under-Secretary-General for Administration and Management).

E. Contingency fund

7. It will be recalled that, under the procedure established by the General Assembly in its resolution 41/213 of 19 December 1986, a contingency fund is established each biennium to accommodate additional expenditures derived from the legislative mandates not provided for in the proposed programme budget. Under the same procedure, if additional expenditures are proposed that exceed resources available from the contingency fund, these activities can be implemented only through redeployment of resources available from low-priority areas or modification of existing activities. Otherwise, such additional activities will have to be deferred until a later biennium. A consolidated statement of all programme budget implications and revised estimates will be submitted to the General Assembly towards the end of the current session.

8. Should it not prove possible to meet the costs from the contingency fund, the implementation of the draft resolution would have to be effected either through termination, deferral, curtailment or modification of some activities related to legal activities, financial management and control and staff administration and training in the relevant programmes and sections of the proposed programme budget for the biennium 1994-1995.

F. Summary

9. Should the General Assembly adopt draft resolution A/C.5/48/L.6, it is estimated that an additional appropriation of $803,800 would be required under section 25A of the proposed programme budget for the biennium 1994-1995 for the servicing of the working group of 25 experts. Furthermore, an amount of $134,800 would be required under section 28 (Staff assessment), to be offset by the same amount under income section 1 (Income from staff assessment).

Notes

1/ A/48/6.

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PROPOSED PROGRAMME BUDGET FOR THE BIENNIUM 1994-1995

TRAINING AND RESEARCH: UNITED NATIONS INSTITUTE FOR TRAINING AND RESEARCH

Programme budget implications of draft resolution A/C.2/48/L.88

Statement submitted by the Secretary-General in accordance with rule 153 of the rules of procedure of the General Assembly

1. At its 48th meeting, held on 13 December 1993, the Second Committee adopted draft resolution A/C.2/48/L.88, without a vote. A statement of programme budget implications was before the Committee in document A/C.2/48/L.84. Although the statement was based on draft resolution A/C.2/48/L.71, which was replaced by draft resolution A/C.2/48/L.88, it was also applicable as amended to draft resolution A/C.2/48/L.88.

A. Requests contained in the draft resolution

2. By operative paragraphs 2 and 3 of draft resolution A/C.2/48/L.88, the General Assembly would:

(a) Request the Secretary-General to examine, in conformity with paragraph 2 of General Assembly resolution 47/227 of 8 April 1993, the measures taken in 1993 with a view to further improving the organization and coordination of the training programmes and research activities of the United Nations Institute for Training and Research (UNITAR) relating to training in New York, and to provide appropriate logistical and administrative support, within existing resources;

(b) Recommend that, as an interim measure and without budgetary implications, the full-time senior fellows shall continue in their functions and status until a final decision is taken in this regard, on the basis of the recommendations of the Board of Trustees of the Institute during its June session, but no later than 1 July 1994.

B. Administrative and financial arrangements

3. In paragraph 2 of resolution 47/227 the General Assembly decided that the headquarters of the Institute should be transferred to Geneva, and requested the Secretary-General to designate a liaison officer to organize and coordinate the existing training programmes and research activities relating to training in New York, within existing resources, drawing as appropriate on the services of senior fellows who were to be funded from voluntary contributions to the Institute. Pursuant to that request, the Secretary-General designated the Chief of the Training Service, Office of Human Resources Management, Department of Administration and Management, as the focal point to ensure a smooth transition for the organizational arrangements of UNITAR and to coordinate the remaining New York-based training programmes. While the continued provision of a focal point to coordinate the remaining New York-based training programmes could be accommodated within existing resources in accordance with operative paragraph 2 of draft resolution A/C.2/48/L.88, appropriate logistical and administrative support to training programmes and research activities related to training in New York could not be provided without additional cost.

4. Article VI, "Full-time senior fellows, fellows, consultants, correspondents and advisory bodies", of the amended statute of the United Nations Institute for Training and Research states:

> "1. The Secretary-General may appoint, for a renewable period of one year, a small number of qualified persons to serve on a full-time basis free of charge for the United Nations Institute for Training and Research (UNITAR), as full-time senior fellows of the Institute. Such persons, who may be invited to participate as lecturers or research scholars, shall be selected on the basis of outstanding contributions that they have made in fields germane to the work of the Institute, but they shall not be considered as members of the staff of the Institute or of the United Nations. They shall, however, have the status of officials of the United Nations for purposes of the Convention on the Privileges and Immunities of the United Nations. 1/ For the duration of their appointment, they may only undertake concurrent, remunerated activities with the prior authorization of the Secretary-General, in which latter event that may receive honoraria not exceeding the amounts prescribed by the General Assembly for United Nations retirees. The other criteria and terms and conditions of service for their appointment shall be governed by the relevant resolutions and decisions of the General Assembly.
>
> "5. Fellows, correspondents and other additional personnel of the Institute shall be financed from special-purpose grants."

5. As indicated in paragraph 4 above, in accordance with the amended statute of UNITAR, the responsibility for appointing or extending the appointment of the full-time senior fellows rests with the Secretary-General. No recommendations or other actions by Board of Trustees in respect of senior fellows is envisaged in the statute of UNITAR.

6. Although the continuation of the senior fellows in their functions and status, as requested in operative paragraph 3 of the draft resolution, does not

entail any remuneration, it would nevertheless involve expenditures for rental of office space for the senior fellows as well as provision of office equipment, communications and miscellaneous services.

7. In accordance with paragraph 5 of article VI of the statute of UNITAR and as decided by the General Assembly in paragraph 3 of its resolution 47/227, all the administrative budget and the training programmes of the Institute would have to be covered from voluntary contributions, donations, special-purpose grants and executing agency overheads available to UNITAR, and not from the United Nations regular budget. Therefore, the expenditures related to the continuation of senior fellows would have to be met from such sources. Moreover, all expenditures from such UNITAR funds require the prior review and approval of related budgets by the Board of Trustees of UNITAR, in accordance with article III, paragraph 2, and article VIII, paragraph 1, of the Statute.

8. In the circumstances, if the United Nations Institute for Training and Research is unable to cover the costs of the logistical and administrative support relating to training in New York (see paras. 2 (a) and 3 above), as well as expenditures for rental of office space, provision of office equipment, communications and miscellaneous services relating to senior fellows (see paras. 5-6), the Secretary-General would not be authorized to cover such costs from the regular budget of the United Nations, unless the General Assembly should decide otherwise.

C. Summary

9. Should the General Assembly adopt draft resolution A/C.2/48/L.88, all logistical and administrative expenditures, including supporting activities of senior fellows, provision of office space in Geneva and New York and other support services, would have to be financed exclusively from voluntary contributions, donations, special-purpose grants and executing agency overheads of UNITAR, if such resources are available.

Notes

1/ General Assembly resolution 22 A (I); see also United Nations, Treaty Series, vol. I, No. 1-4, p. 15.

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PROPOSED PROGRAMME BUDGET FOR THE BIENNIUM 1994-1995

INTERNATIONAL DECADE FOR NATURAL DISASTER REDUCTION

WORLD CONFERENCE ON NATURAL DISASTER REDUCTION

Programme budget implications of draft resolution A/C.2/48/L.24

Statement submitted by the Secretary-General in accordance with rule 153 of the rules of procedure of the General Assembly

1. At its 47th meeting, on 10 December 1993, the Second Committee adopted without a vote draft resolution A/C.2/48/L.24. A statement of programme budget implications was before the Committee in document A/C.2/48/L.62.

A. Requests contained in the draft resolution

2. Under the terms of operative paragraphs 6 to 10, 13, 14 and 17 of draft resolution A/C.2/48/L.24, the General Assembly would:

(a) Convene the World Conference on Natural Disaster Reduction in 1994 with the following objectives:

(i) To review the accomplishments of the International Decade for Natural Disaster Reduction at national, regional and international levels;

(ii) To chart a programme of action for the future;

(iii) To exchange information on the implementation of Decade programmes and policies;

(iv) To increase awareness of the importance of disaster reduction policies;

(b) Accept with deep appreciation the generous offer of the Government of Japan to host the Conference, and decide that the Conference will be held at Yokohama, Japan, from 23 to 27 May 1994;

(c) Decide to establish a Preparatory Committee, which will meet at Geneva no later than February 1994 for five days to review organizational and substantive preparations for the Conference, to approve the programme of work of the Conference and to propose rules of procedure for adoption by the Conference, on the basis of recommendations submitted by the secretariat of the Decade, after consultation with the host country;

(d) Request the secretariat of the Decade to serve as the secretariat of the Conference and to coordinate preparatory activities in close cooperation with the host Government and the Preparatory Committee for the Conference, with the full support of relevant departments and offices of the United Nations Secretariat;

(e) Recognize the importance of broad and multidisciplinary participation in the Conference and, to this end, request the Secretary-General to invite to the Conference all States, national committees for the Decade and organs, organizations and programmes of the United Nations system, as well as concerned intergovernmental organizations and scientific associations, relevant non-governmental organizations and the private sector;

(f) Decide that the preparatory process and the Conference itself should be funded through existing budgetary resources, without negatively affecting programmed activities, and through voluntary contributions to the Trust Fund for the International Decade for Natural Disaster Reduction;

(g) Request the Secretary-General to appeal to all Member States to contribute generously to the Trust Fund for the financing of the additional activities required in preparing for and holding the Conference;

(h) Request the Secretary-General to submit to the General Assembly at its forty-ninth session a report on progress made in the implementation of the present resolution, including the findings of the mid-term review of the implementation of the International Framework of Action for the International Decade for Natural Disaster Reduction to be carried out by the Economic and Social Council at its substantive session of 1994.

B. Relationship of proposed requests to the medium-term plan and the proposed programme budget for the biennium 1994-1995

3. The requests contained in paragraph 1 above would relate to major programme VII (Human rights, fundamental freedoms and humanitarian affairs), programme 37 (Emergency humanitarian assistance), subprogramme 2 (Disaster prevention and preparedness) of the medium-term plan for the period 1992-1997 1/

and to section 23 (Department of Humanitarian Affairs) of the proposed programme budget for the biennium 1994-1995. 2/

C. Activities by which the proposed requests would be implemented

4. Should the General Assembly adopt draft resolution A/C.2/48/L.24, the secretariat for the International Decade for Natural Disaster Reduction would serve as the secretariat for the World Conference on Natural Disaster Reduction, and would coordinate the preparatory activities in close cooperation with the host Government and the Preparatory Committee for the Conference. It would also prepare the report of the Secretary-General to the General Assembly at its forty-ninth session on the progress made in the implementation of the resolution.

D. Additional requirements at full cost

5. The full cost of providing conference servicing for the World Conference on Natural Disaster Reduction to be held from 23 to 27 May 1994, and one session of its Preparatory Committee to be held in Geneva in 1994, is estimated at $709,600 as detailed below. In accordance with General Assembly resolution 40/243, the additional costs of convening the Conference outside Geneva would be the responsibility of the host Government.

(a) World Conference on Natural Disaster Reduction

Conference-servicing costs (5 days)

	$
Pre-session documentation (250 pages, 12 documents: A,C,E,F,R,S)	274 000
Meeting servicing (Interpretation: A,C,E,F,R,S)	120 600
In-session documentation (125 pages, 10 documents: A,C,E,F,R,S)	140 300
Post-session documentation (50 pages, 1 document: A,C,E,F,R,S)	53 700
Total	588 600

(b) Preparatory Committee

Conference-servicing costs (5 days)

	$
Pre-session documentation (20 pages, 1 document: A,C,E,F,R,S)	21 900
Meeting servicing (Interpretation: A,C,E,F,R,S)	60 300
In-session documentation (15 pages, 1 document: A,C,E,F,R,S)	16 900
Post-session documentation (20 pages, 1 document: A,C,E,F,R,S)	21 900
Total	121 000
Grand total for conference-servicing costs:	709 600

6. It is also estimated that the secretariat for the International Decade for Natural Disaster Reduction would require the services of additional staff and consultants to assist with the preparatory process and the proceedings of the Conference. These and other costs related to the preparatory process and the convening of the Conference, which would be funded through extrabudgetary resources, are summarized below:

Additional requirements of the Decade secretariat

	$
General temporary assistance (equivalent to 5 months each for 3 P-5 and 3 GS (other level) posts)	272 500
Overtime	10 000
Consultants' fees and travel	70 000
Travel of staff	50 000
Hospitality	25 000
General operating expenses	67 000
Production and dissemination of promotional material	150 000
Total	644 500

7. Furthermore, it is anticipated that travel and daily subsistence costs to attend the Conference would be incurred for the 25 members of the Scientific and Technical Committee and the 10 members of the Special High-level Council and for

one representative of each least developed country. These costs would be funded through extrabudgetary resources and are summarized below:

Travel and daily subsistence costs of participants	$
(a) Travel and subsistence costs for members of the Special High-level Council and the Scientific and Technical Committee to participate in the Conference	206 800
(b) Travel and subsistence costs for representatives of least developed countries to participate in the Conference	233 400
Total	440 200

E. Potential for absorption

8. With regard to the conference-servicing requirements of $709,600, these cost estimates are based on the theoretical assumption that no part of the conference-servicing costs would be met from within the permanent conference-servicing capacity under section 25 of the proposed programme budget for the biennium 1994-1995, and that additional resources would be required for temporary assistance for meetings. The extent to which the Organization's permanent capacity needs to be supplemented by temporary assistance resources can be determined only in the light of the calendar of conferences for 1994-1995. However, the level of resources for temporary assistance for meetings has been estimated on the basis of previous experience to accommodate not only meetings known at the time of the budget preparations, but also meetings that would be authorized subsequently, provided that the number and distribution of meetings and conferences in the biennium 1994-1995 was consistent with the pattern of meetings in past years. On that basis, it is estimated that no additional resources would be required under section 25 of the proposed programme budget for the biennium 1994-1995 as a result of the adoption of the draft resolution.

F. Summary

9. Should the General Assembly adopt draft resolution A/C.2/48/L.24, no additional appropriation would be required under the proposed programme budget for the biennium 1994-1995.

10. The additional costs which would be incurred by the Decade secretariat ($644,500) and the travel and subsistence costs for members of the Special High-level Council and the Scientific and Technical Committee, and for representatives of the least developed countries ($440,200) would be funded through the mobilization of extrabudgetary resources.

Notes

1/ Official Records of the General Assembly, Forty-seventh Session, Supplement No. 6 (A/47/6/Rev.1), vol.II.

2/ A/48/6 (Sect. 23).

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PROPOSED PROGRAMME BUDGET FOR THE BIENNIUM 1994-1995

ELIMINATION OF APARTHEID AND ESTABLISHMENT OF A UNITED, DEMOCRATIC AND NON-RACIAL SOUTH AFRICA

Programme budget implications of draft resolutions A/48/L.29, A/48/L.30, and A/48/L.31/Rev.1

Statement submitted by the Secretary-General in accordance with rule 153 of the rules of procedure of the General Assembly

A. Requests contained in the draft resolutions

1. International efforts towards the total eradication of apartheid and support for the establishment of a united, non-racial and democratic South Africa (A/48/L.29)

1. Under the terms of operative paragraphs 18, 19 and 20 of draft resolution A/48/L.29, the General Assembly would:

(a) Call upon the Secretary-General to respond promptly and positively to a request for electoral assistance from the transitional authorities in South Africa, bearing in mind that the elections are set for 27 April 1994;

(b) Request the Secretary-General "to accelerate planning for a United Nations role in the election process, in consultation with the Security Council and in coordination with the observer missions of the Organization of African Unity, the Commonwealth and the European Union";

(c) Also request the Secretary-General to take the necessary measures for the initiation and coordination among the United Nations and its agencies of detailed planning for programmes of socio-economic assistance, particularly in

the areas of human resource development, employment, health and housing, and to ensure also that those programmes are coordinated with other international agencies and with legitimate non-racial structures in South Africa.

2. Programme of work of the Special Committee against Apartheid (A/48/L.30)

2. Under the terms of operative paragraphs 1, 2, 4, 6 and 7 of draft resolution A/48/L.30, the General Assembly would:

(a) Take note with appreciation of the report of the Special Committee against Apartheid 1/ on its work, under its mandate, in support of the peaceful elimination of apartheid through the process of a negotiated transition of South Africa to a democratic non-racial society;

(b) Also take note with appreciation of the report of the Chairman of the Special Committee of his mission, together with a delegation of the Committee, to South Africa from 1 to 11 March 1993; 2/

(c) Authorize the Special Committee, until the completion of its mandate following the establishment of a democratically elected non-racial Government in South Africa:

(i) To follow closely developments in South Africa;

(ii) To continue to facilitate a peaceful and stable transition in South Africa by promoting international assistance in helping South Africans to overcome the negative social and economic consequences of the policies of apartheid;

(iii) To maintain contacts with academic institutions and the labour, business and civic communities, including community-based and other non-governmental organizations in South Africa;

(iv) To consult with the parties participating in the political process, with legitimate non-racial structures and with a democratically elected non-racial Government with a view to facilitating the resumption of the participation of South Africa in the work of the General Assembly;

(v) To submit, as soon as possible following the establishment of a democratically elected non-racial Government, a final report to the General Assembly;

(vi) To undertake other relevant activities aimed at supporting the political process of peaceful change until a democratically elected non-racial Government has been established in South Africa;

(d) Decide that the special allocation of $240,000 to the Special Committee for 1994 from the regular budget of the United Nations should be used towards the cost of special projects aimed at promoting the process towards the

elimination of apartheid through the establishment of a democratically elected and non-racial Government in South Africa;

(e) Also decide to continue to authorize adequate financial provision in the regular budget to enable the African National Congress of South Africa (ANC) and the Pan Africanist Congress of Azania (PAC) to maintain offices in New York so that they may participate effectively in the deliberations of the Special Committee and in deliberations relating to the situation in South Africa in other relevant United Nations bodies, on the understanding that such grants will continue until the situation of the two organizations as political parties has been regularized.

3. Work of the Intergovernmental Group to Monitor the Supply and Shipping of Oil and Petroleum Products to South Africa (A/48/L.31/Rev.1)

3. Under the terms of the operative part of draft resolution A/48/L.31/Rev.1, the General Assembly would:

(a) Take note with appreciation of the report of the Intergovernmental Group to Monitor the Supply and Shipping of Oil and Petroleum Products to South Africa 3/ and endorse its recommendations;

(b) Decide to terminate the mandate of the Intergovernmental Group as of the date of the adoption of the present resolution;

(c) Request the Secretary-General to issue, by 30 January 1994, as addenda to the report of the Intergovernmental Group to Monitor the Supply and Shipping of Oil and Petroleum Products, the responses of States to requests addressed to them regarding the cases contained in the annexes to that report.

B. Relationship of the proposed requests to the proposed programme of work

4. The activities referred to in the draft resolutions would fall under programme 6, Elimination of apartheid, of the medium-term plan for the period 1992-1997, as revised 4/ and, in respect of the requests contained in paragraph 1 (a) and (b) above, they relate to subprogramme 4 of programme 4, Special political questions, trusteeship and decolonization. Furthermore, information activities in relation to the programme recommended in the draft resolutions would also fall under subprogramme 1, Promotional services, and subprogramme 2, Information services, of programme 38, Public information.

5. The estimated cost of the expected activities of the Special Committee and other bodies engaged in activities against apartheid is provided for under subsection 3A, Policy-making organs, of section 3, Political affairs, of the proposed programme budget for the biennium 1994-1995, 5/ in view of their "perennial" character. The related provision under that subsection for the biennium amounts to $2,689,300. Moreover, the substantive servicing of the Special Committee and of the other bodies engaged in activities against

apartheid as well as other activities in relation to the programme were covered under subsection 3C, Department of Political Affairs, of the 1994-1995 proposed programme budget. A related provision of $4,354,800 is also proposed under that subsection for the activities of the Centre against Apartheid. Finally, provision for the information activities in relation to the programme has been proposed under section 24 of the proposed programme budget for the biennium 1994-1995.

C. Activities by which the requests would be implemented

6. The activities required for the implementation of the requests contained in draft resolutions A/48/L.29, A/48/L.30 and A/48/L.31/Rev.1, contained in paragraphs 1 to 3 above, are referred to by the Special Committee in its annual report to the General Assembly 1/ and by the Intergovernmental Group to Monitor the Supply and Shipping of Oil and Petroleum Products to South Africa in its report to the Assembly at its current session. 3/ The activities have been programmed for the most part under subsections 3A and 3C and section 24 of the 1994-1995 proposed programme budget. If the pace of the transition in South Africa continues as at present and the political situation improves, and given indications that the transition process remains profound and irreversible, it is anticipated that a successful holding of democratic and non-racial elections in South Africa on 27 April 1994 will lead to the Special Committee gradually phasing out its activities in 1994-1995. No additional resources are therefore proposed for their implementation, although adjustments that would be warranted other than that referred to in paragraph 10 below would be reported to the General Assembly at its forty-ninth session.

7. In respect of paragraph 1 (a) above, it may be recalled that, pursuant to Security Council resolution 772 (1992) of 17 August 1992, the Secretary-General established the United Nations Observer Mission in South Africa (UNOMSA) in mid-September 1992, with a total strength of 63 international staff, comprising 50 observers and 13 support staff. On 22 December 1992 the Secretary-General, in document S/25004, reported in detail to the Security Council, inter alia, on the findings of his Special Envoys and the activities of UNOMSA and his intention to reinforce the Mission with an increment of 10 additional observers, which was subsequently authorized by the Security Council (S/25315) on 14 February 1993. Since then events in South Africa have moved at a rapid pace and it has become increasingly clear that most political parties in South Africa are committed to elections for a constituent assembly now planned for 27 April 1994. In his report, the Secretary-General presents the financial performance of the United Nations Observer Mission in South Africa (UNOMSA) for the period mid-September 1992 to 31 December 1993, and the cost estimates for the period 1 January to 31 July 1994 (A/C.5/48/28). Included in the estimates are proposals for an additional 50 posts (including the 10 authorized by the Council in February 1993) to increase the number of observers to 100 and an additional 6 support staff. The proposed estimates relate only to the requirements of the Mission prior to and after the election, and do not take into account possible additional electoral assistance requirements. Should a request be made for electoral assistance from the transitional authorities in South Africa, the Secretary-General would consult with the Security Council as provided for in draft resolution A/48/L.29.

8. With respect to activities called for under paragraph 1 (b) above, in response to General Assembly resolution 46/137 of 17 December 1991 and in implementation of subprogramme 4 of programme 4 of the medium-term plan for the period 1992-1997, as revised, 4/ the Electoral Assistance Unit, established in the Department of Political Affairs following the restructuring of the Secretariat, would carry out activities in support of the Secretary-General's functions in the area of the holding and verification of elections. Accordingly, the President of the Security Council on 23 November 1993 invited the Secretary-General to accelerate contingency planning for a possible United Nations role in the election process, including coordination with the observer missions of the Organization of African Unity (OAU), European Community (EC) and the Commonwealth, to permit expeditious consideration of a request to the United Nations for such assistance (see S/26785). With the concurrence of the South African Government, an electoral survey mission has been dispatched to South Africa for a period not exceeding two weeks, in order to facilitate preparatory arrangements in respect of the role envisaged for the United Nations in its electoral process. Every effort would be made to absorb the cost of the mission or subsequent missions on the question or to seek alternative financing. Failing this, the Secretary-General would have recourse to the provisions of the General Assembly resolution 46/187 on unforeseen and extraordinary expenses for the biennium 1992-1993, and the General Assembly's resolution on that subject for the biennium 1994-1995 to be adopted at the current session.

9. In respect of draft resolution A/48/L.30, referred to in paragraph 2 above, it should be noted that the Special Committee, with the assistance of the Secretariat, would carry out a number of activities as called for in the resolution. These are reflected in the annex to the present statement, which reflects a revision to the activities referred to in section 3A, paragraph 3A.26, of the proposed programme budget for the 1994-1995 biennium.

10. With regard to paragraph 2 (d) above, it may be recalled that the General Assembly, by its resolutions 46/79 B and 47/116 B, approved special allocations of $480,000 and $450,000 for 1992 and 1993 respectively. Accordingly, a provision of $930,000 was made in the proposed programme budget for the biennium 1994-1995 reflecting the level of the special allocation approved for the biennium 1992-1993. Since it is anticipated that a successful holding of democratic and non-racial elections in South Africa on 27 April 1994 will lead to the Special Committee gradually phasing out its activities in the first half of the biennium, it is proposed to adjust the estimate contained in the 1994-1995 proposed programme budget by a reduction of $690,000 to $240,000, or the level of the proposed special allocation for 1994, referred to in paragraph 2 (d) above.

11. In respect of paragraph 2 (e) above, a provision of $800,600 has been made in the proposed programme budget for the biennium at 1994-1995 rates, of which $393,000 relates to the year 1994 to cover the anticipated grants to ANC and to PAC for the maintenance of their offices in New York. The related justification appears in paragraph 3A.37 (b) of subsection 3A of the proposed programme budget for the biennium 1994-1995.

12. Under the provisions of paragraph 3 (b) above, the mandate of the Intergovernmental Group to Monitor the Supply and Shipping of Oil and Petroleum

Products to South Africa will be terminated as of the date of adoption of draft resolution A/48/L.31/Rev.1. Related provisions for the activities of the Intergovernmental Group to be relinquished would be reported to the General Assembly at its forty-ninth session.

13. With regard to information activities under the programme, account will be taken of the evolution of the political situation in South Africa and adjustments that would be warranted would be made to the programme of activities. It is therefore estimated that resources additional to the provision already made under section 24 of the 1994-1995 proposed programme budget would not be required, but any adjustments warranted would be reported to the General Assembly at its forty-ninth session.

14. The activities of the Special Committee and its subsidiary bodies in 1994 would also require conference servicing from the Secretariat. The substantive servicing of the Committee and other bodies and activities, along with related resources, have been programmed under subsection 3C of the 1994-1995 proposed programme budget, Department of Political Affairs. Their sessions and meetings are part of the 1994 calendar of United Nations meetings and conferences, 6/ and conference-servicing requirements would be accommodated from within the resources proposed under section 25E, Conference services, of the 1994-1995 proposed programme budget. No additional resources would therefore be required.

D. Modifications required in the proposed programme of work for 1994-1995

15. Should the General Assembly approve the requests contained in draft resolutions A/48/L.29, A/48/L.30 and A/48/L.31/Rev.1, their implementation would require modification of the relevant subprogrammes under subsection 3C and section 24 of the proposed programme budget for the biennium 1994-1995. Although to a large extent modifications required in the activities outlined under subsection 3C in respect of the Intergovernmental Group to Monitor the Supply and Shipping of Oil and Petroleum Products to South Africa are known at this time, in response to draft resolution A/48/L.31/Rev.1, it is proposed that such modifications be reported to the General Assembly at its forty-ninth session along with other modifications that would be required after the establishment of a democratically elected non-racial Government in South Africa and the fulfilment of the mandate of the Special Committee.

E. Potential for absorption of requirements

16. The provision for the regular activities of the Special Committee against Apartheid and the Intergovernmental Group to Monitor the Supply and Shipping of Oil and Petroleum Products to South Africa under section 3A of the proposed programme budget for the 1994-1995 biennium is $906,000.

17. In respect of the special projects of the Special Committee, the special allocation that the General Assembly would decide to make to the Special Committee under the terms of draft resolution A/48/L.30 would be in the amount of $240,000. In that regard, the special allocation could be met from part of

the 1994 portion of the provision $480,000 contained in the 1994-1995 proposed programme budget. In view of the phasing out of activities of the Special Committee during 1994-1995, the balance of the provision $690,000 at its 1992-1993 level for the special allocation of the Special Committee contained in the 1994-1995 proposed programme budget is proposed to be relinquished.

18. The requirements ($393,000) in respect of grants to national liberation movements would be met fully by the 1994 portion of the related provision in the 1994-1995 proposed programme budget.

19. The activities of the Department of Public Information in relation to the programme have already been provided for under section 24 of the proposed programme budget for the 1994-1995 biennium.

F. Summary

20. On the basis of the information provided above, should the General Assembly adopt draft resolutions A/48/L.29, A/48/L.30 and A/48/L.31/Rev.1, modifications that would be required in the programme of work would be reported to the General Assembly at its forty-ninth session. It is proposed to relinquish $690,000 of the provision for the special allocation of the Special Committee, referred to in paragraph 3A.37 of the 1994-1995 proposed programme budget. In respect of the other provisions proposed under subsections 3A and 3C and section 24 of the proposed programme budget for the biennium 1994-1995, the Secretary-General would report on the revised levels to the General Assembly at its forty-ninth session. Regarding conference-servicing requirements, it is anticipated that these would be accommodated from within the resources proposed under section 25E, Conference services, of the proposed programme budget for the biennium 1994-1995.

Notes

1/ Official Records of the General Assembly, Forty-eighth Session, Supplement No. 22 (A/48/22).

2/ A/48/202.

3/ A/48/43-S/26189.

4/ Official Records of the General Assembly, Forty-seventh Session, Supplement No. 6 (A/47/6/Rev.1).

5/ A/48/6.

6/ Official Records of the General Assembly, Forty-eighth Session, Supplement No. 32 (A/48/32/Rev.1).

Annex

PROGRAMMES OF ACTIVITIES OF THE SPECIAL COMMITTEE AGAINST APARTHEID FOR 1993 AND 1994

Description a/	1994 Number of events or activities b/	1993 Number of events or activities for comparison purposes
Programme of activities of the Special Committee c/		
1. Grants to national liberation movements	2	2
2. Regular activities:		
(a) Conferences and other meetings sponsored and co-sponsored:	1	5
Strategy session with international anti-apartheid movements and non-governmental organizations		
(b) Missions of consultations with Governments in:	2	3
(i) Southern Africa;		
(ii) Europe;		
(c) Missions of participation in other United Nations activities	2	4
(d) Missions of consultations with OAU and other international organizations:	3	3
(i) Meetings of the OAU Liberation Committee;		
(ii) OAU Council of Ministers and Assembly of Heads of State and Government;		
(iii) Movement of Non-Aligned Countries;		

Description a/	1994 Number of events or activities b/	1993 Number of events or activities for comparison purposes
(e) International days and other events:	3	5
(i) International Day for the Elimination of Racial Discrimination;		
(ii) Solemn meeting of the Special Committee against Apartheid (dissolution of the Committee at the forty-ninth session of the General Assembly);		
(iii) Participation of representatives of the liberation movements in the observance of the International Day for the Elimination of Racial Discrimination;		
3. Special allocation for special projects (grants)	d/	35
4. Public information by the Department of Public Information in relation to the programme of work of the Special Committee e/	e/	

a/ Detailed descriptions relate to events or activities for 1994 only.

b/ The Special Committee may co-sponsor, and/or assist in the organization of other conferences, seminars and other activities with anti-apartheid movements, solidarity organizations, etc., as appropriate.

c/ Conference-servicing requirements in relation to the activities will be met from resources under section 25E.

d/ To be decided by the Special Committee.

e/ Information not available.

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Forty-eighth session
FIFTH COMMITTEE
Agenda item 123

PROPOSED PROGRAMME BUDGET FOR THE BIENNIUM 1994-1995

Letter dated 14 December 1993 from the Chairman of the Second Committee to the Chairman of the Fifth Committee

I have the honour to bring to your attention the fact that the Second Committee, at its 46th meeting, decided to recommend to the General Assembly the adoption of the draft resolution contained in the annex to decision 2/4 of the Intergovernmental Negotiating Committee for the Elaboration of an International Convention to Combat Desertification in those Countries Experiencing Serious Drought and/or Desertification, particularly in Africa (see A/48/226/Add.1, appendix II).

As Chairman of the Second Committee, I should like to invite the Fifth Committee to take fully into account the provisions of this draft resolution when it considers the recommendation of the Advisory Committee on Administrative and Budgetary Questions, as contained in paragraph V.11 of document A/48/7.

(Signed) René Valéry MONGBE
Chairman of the Second Committee

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Agenda item 123 and 114 (b)

PROPOSED PROGRAMME BUDGET FOR THE BIENNIUM 1994-1995

HUMAN RIGHTS QUESTIONS: HUMAN RIGHTS QUESTIONS, INCLUDING ALTERNATIVE APPROACHES FOR IMPROVING THE EFFECTIVE ENJOYMENT OF HUMAN RIGHTS AND FUNDAMENTAL FREEDOMS

Programme budget implications of the draft resolution contained in the report of the Chairman of the Working Group of the Third Committee (A/C.3/48/L.85)

Statement submitted by the Secretary-General in accordance with rule 153 of the rules of procedure of the General Assembly

1. At its 57th meeting, on 16 December 1993, the Third Committee adopted the draft resolution contained in the report of the Chairman of the Working Group of the Third Committee (A/C.3/48/L.85), as orally amended. A statement of programme budget implications was before the Committee in document A/C.3/48/L.87.

A. Requests contained in the draft resolution

2. Under the terms of the amended draft resolution contained in the report of the Chairman of the Working Group of the Third Committee (A/C.3/48/L.85), the General Assembly would:

(a) Decide to create the post of the High Commissioner for Human Rights;

(b) Decide that the High Commissioner for Human Rights shall:

...

(ii) Be appointed by the Secretary-General of the United Nations and approved by the General Assembly, with due regard to geographical rotation, and have a fixed term of four years with a possibility of one renewal for another fixed term of four years;

(iii) Be of the rank of Under-Secretary-General;

...

(c) Decide that the High Commissioner for Human Rights will be the United Nations official with principal responsibility for United Nations human rights activities under the direction and authority of the Secretary-General; within the framework of the overall competence, authority and decisions of the General Assembly, the Economic and Social Council and the Commission on Human Rights, the High Commissioner's responsibilities would be:

...

(xi) Overall supervision of the Centre for Human Rights;

...

(d) Decide that the Office of the High Commissioner for Human Rights shall be located in Geneva and shall have a liaison office in New York;

(e) Request the Secretary-General to provide appropriate staff and resources from within the existing and future regular budgets of the United Nations, to enable the High Commissioner to fulfil his/her mandate, without diverting resources from the development programmes and activities of the United Nations.

B. Relationship of the requests to the approved programme of work

3. The above request is related to major programme VII (Human Rights, fundamental freedoms and humanitarian affairs), programme 35 (Promotion and protection of human rights), of the medium-term plan for the period 1992-1997, as revised, 1/ and the programme of activities for section 21 (Human rights) of the proposed programme budget for the biennium 1994-1995. 2/

C. Activities by which the requests would be implemented

4. Should the General Assembly adopt the draft resolution, the Secretary-General would take steps to appoint the High Commissioner at the Under-Secretary-General level. In order to do so, the creation of a post at the level of Under-Secretary-General would be required. Since the High Commissioner would be responsible for the overall supervision of the Centre for Human Rights, he/she would draw on the resources of the Centre to fulfil his/her task. At the same time, it would be necessary to provide the High Commissioner with support for his/her immediate office, consisting of one special assistant at the P-5 level and two General Service staff. Provision would also need to be made for

overtime ($5,000), travel ($50,000) and office automation equipment ($7,000). With regard to the liaison office in New York, this would require the establishment of a P-5 post and one General Service post. The Liaison Office of the Centre for Human Rights currently consists of one Professional (P-4) and one General Service staff. It is estimated that this would not be adequate.

D. Additional requirements at full cost

5. The implementation of the requests contained in the draft resolution would require a total additional provision of $1,471,400, as follows:

	Thousands of United States dollars
(a) Posts	
High Commissioner's Office in Geneva	
Salary and common staff costs of 1 Under-Secretary-General	420.6
Salary and common staff costs of 1 P-5	305.9
Salary and common staff costs of 2 General Service/Other level	325.0
	1 051.5
Liaison Office in New York	
Salary and common staff costs of 1 P-5	255.2
Salary and common staff costs of 1 General Service/Other level	102.0
	357.9
(b) Non-post	
Travel	50.0
Overtime	5.0
Office automation equipment	7.0
	62.0
Total (a) and (b)	1 471.4

In addition, it is estimated that $397,600 would be required under section 28 (Staff assessment), to be offset by the same amount under income section 1 (Income from staff assessment).

E. Potential for absorption

6. No provision has been made in the proposed programme budget for the biennium 1994-1995 under section 21 (Human rights) to cover the estimated additional requirements of $1,471,400 related to the establishment of the Office of the High Commissioner for Human Rights in Geneva and the Liaison Office in New York. Therefore, it is not anticipated that the cost of $1,471,400 would be absorbed within the provision under section 21 of the proposed programme budget for the biennium 1994-1995.

F. Indication of additional requirements

7. Accordingly, should the General Assembly adopt the draft resolution contained in the report of the Chairman of the Working Group of the Third Committee (A/C.3/48/L.85), it is estimated that additional requirements of $1,471,400 would arise under section 21 of the proposed programme budget for the biennium 1994-1995. Furthermore, an amount of $397,600 would be requested under section 28 (Staff assessment), to be offset by the same amount under income section 1 (Income from staff assessment).

G. Contingency fund

8. It will be recalled that under the procedure established by the General Assembly in its resolution 41/213 of 19 December 1986, a contingency fund is established each biennium to accommodate additional expenditures derived from the legislative mandates not provided for in the proposed programme budget. Under the same procedure, if additional expenditures are proposed that exceed resources available from the contingency fund, these activities can be implemented only through redeployment of resources available from low-priority areas or modification of existing activities. Otherwise, such additional activities will have to be deferred until a later biennium. A consolidated statement of all programme budget implications and revised estimates will be submitted to the General Assembly towards the end of the current biennium.

9. No activity has been identified for termination, deferral, curtailment or modification under section 21 of the proposed programme budget for the biennium 1994-1995. Should it not prove possible to meet the costs required from the contingency fund, the implementation of the draft resolution may have to be postponed, as provided for in the guidelines for the use and operation of the contingency fund adopted by the General Assembly in its resolution 42/211 of 21 December 1987.

H. Summary

10. Should the General Assembly adopt the draft resolution contained in the report of the Chairman of the Working Group of the Third Committee (A/C.3/48/L.85), it is estimated that additional appropriations of $1,471,400 would be required under section 21 of the proposed programme budget for the biennium 1994-1995. Furthermore, an amount of $397,600 would be required under

section 28 (Staff assessment), to be offset by the same amount under income section 1 (Income from staff assessment).

Notes

1/ Official Records of the General Assembly, Forty-seventh Session, Supplement No. 6 (A/47/6/Rev.1), vol. II.

2/ A/48/6 (Sect. 21).

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Forty-eighth session
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Agenda item 121

REVIEW OF THE EFFICIENCY OF THE ADMINISTRATIVE AND FINANCIAL FUNCTIONING OF THE UNITED NATIONS

Letter dated 13 December 1993 from the Representative of the United States of America to the United Nations addressed to the Secretary-General

I have the honour to transmit to you the enclosed United States paper on management initiatives, which I ask that you circulate in the forty-eighth session of the General Assembly as a document of the Fifth Committee, under agenda item 121, "Review of the efficiency of the administrative and financial functioning of the United Nations".

(Signed) Madeleine K. Albright

Annex

MANAGEMENT INITIATIVES

The following is a summary of management initiatives to be considered in addition to the proposal for an Office of Inspector General:

(a) Conditions of service: Limits service of executive heads and all other elected officials of the United Nations and its specialized agencies and programmes to two consecutive terms of office;

(b) Code of conduct: The general duties and obligations of the United Nations staff are set forth in the Charter of the United Nations and further elaborated in the Staff Regulations and Rules. The Staff Regulations and Rules also form the "law" relating to the conduct of the staff. As not all compensated officials of the United Nations are covered by the Staff Regulations and Rules, we plan to submit for consideration a proposal which will establish a code of conduct for all officials receiving compensation from the United Nations;

(c) Financial disclosure statement: Require all senior level officials at the D-1 level and above, as well as staff in critical positions, i.e., contract and procurement officers, to submit an ethics disclosure statement. The information provided in the statement would allow the organization to determine if the financial interests of the staff member conflict with his/her official duties and responsibilities. Such a statement would be promulgated by the Secretary-General;

(d) Classification standards for senior level posts: Request the International Civil Service to establish classification standards for all posts at the D-1 level and above;

(e) Review of recruitment standards and practices: The International Civil Service Commission should be requested to review existing recruitment standards and practices used by United Nations agencies for bringing staff into the common system and to recommend changes and improvements that may be required in order for the United Nations system to meet the growing demands placed upon it;

(f) Fixed-term v. permanent appointments: There should be a fresh look at identifying the proper balance in the Secretariat between fixed-term and permanent appointments;

(g) Managerial training: Require all supervisors to attend management courses which emphasize their responsibilities and provide instruction on evaluating, rewarding and improving staff performance. Similarly, the courses should guide supervisors in the policies and methodologies for terminating staff for inadequate performance;

(h) System procurement facility: There should be greater effort by the different components of the United Nations and the agencies of the United Nations system to establish an effective system-wide procurement facility;

(i) Modern office technologies: Improved use of modern office technologies in the Secretariat should be encouraged in order to reduce administrative overhead costs;

(j) Internal controls: All managers must establish cost effective systems of management controls to ensure United Nations activities are managed effectively, efficiently, economically and with integrity. Each manager and supervisor, whether in accounting, administration, programme or budget, is responsible for ensuring adequate management controls;

(k) Contingency planning: Since payments of assessed contributions regularly fall short of actual assessments, the United Nations should develop plans to reduce spending levels to actual or anticipated income. This would encourage budgetary discipline and fiscal responsibility in the Secretariat, by targeting for reduction unnecessary programmes and administrative costs;

(l) Common accounting standards: There is no uniform set of accounting principles and standards for application among United Nations agencies. This lack of standardization makes it virtually impossible to make meaningful comparisons of financial and budgetary data among these organizations. The United Nations General Assembly, the Advisory Committee on Administrative and Budgetary Questions and Panel of External Auditors have strongly urged United Nations agencies and programmes to develop and implement such standards in order to enhance the transparency of financial statements and increase their utility.

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Agenda item 123

PROPOSED PROGRAMME BUDGET FOR THE BIENNIUM 1994-1995

Contingency fund: consolidated statement of programme budget implications and revised estimates

Report of the Secretary-General

1. The consolidated statement of programme budget implications and revised estimates falling under the guidelines for the contingency fund contained in the annex to resolution 42/211 of 21 December 1987 is herewith submitted. The amounts contained in respect of each item correspond to those previously recommended by the Fifth Committee upon its consideration of individual statements and proposals for revised estimates.

2. The level of the contingency fund for the biennium 1994-1995 was set at $20 million by the General Assembly in resolution 47/213 of 23 December 1993. The consolidated amount of $3,803,400 is within the available balance of the contingency fund. The Fifth Committee, in accordance with paragraph 5 of the annex to resolution 42/211, could proceed to recommend to the Assembly the appropriation of the required amounts under the relevant sections of the programme budget, as follows:

Section		Thousands of United States dollars
3	Political affairs	258.4
8	Department for Policy Coordination and Sustainable Development	397.5
9	Department for Economic and Social Information and Policy Analysis	66.0
15	Economic Commission for Africa	175.1
21	Human rights	550.0
24	Public information	2 356.4
	Total	3 803.4

3. Should the Committee proceed as above, it could also request the General Assembly to take note that a balance of $16,196,600 would remain in the contingency fund.

Annex

CONTINGENCY FUND: CONSOLIDATED STATEMENT OF PROGRAMME BUDGET IMPLICATIONS AND REVISED ESTIMATES

	Fifth Committee meeting	Thousands of United States dollars
Question of equitable representation on and increase in the membership of the Security Council (A/C.5/48/38)	27	74.4
Comprehensive nuclear-test-ban treaty (A/C.5/48/34)	38	184.0
Report of the Economic and Social Council (Second Transport and Communications Decade in Africa) (A/C.5/48/53)	43	175.1
Operational activities for development: United Nations interim offices (A/C.5/48/55)	43	2 356.4
Revised estimates resulting from resolutions and decisions of the Economic and Social Council at its organizational and substantive sessions of 1993 (A/C.5/48/19)	44	1 013.5
Total		3 803.4

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PROPOSED PROGRAMME BUDGET FOR THE BIENNIUM 1994-1995

UNITED NATIONS NEW AGENDA FOR THE DEVELOPMENT OF AFRICA IN THE 1990s

Programme budget implications of draft resolution A/48/L.24/Rev.2

Statement submitted by the Secretary-General in accordance with rule 153 of the rules of procedure of the General Assembly

1. Under the terms of operative paragraphs 2, 10, 17 and 23 of the draft resolution A/48/L.24/Rev.2 the General Assembly would:

(a) Take note with appreciation of the establishment of a panel of high-level personalities to advise and assist the Secretary-General on African development, in particular on the implementation of the United Nations New Agenda for the Development of Africa in the 1990s, and request that this panel continue to meet regularly under the chairmanship of the Secretary-General and that its recommendations be made available to the Member States;

(b) Invite the Secretary-General to strengthen the capacity and capability of the Secretariat to raise international awareness of the urgent international and African actions needed to overcome the economic crisis in Africa, and to reinforce the capabilities of the Office of the Special Coordinator for Africa and the least developed countries to follow up, monitor and evaluate implementation of the United Nations New Agenda for the Development of Africa in the 1990s and, in the process, provide an effective framework for the Economic and Social Council to consider the implementation of the New Agenda in 1995 as part of its high-level segment, as well as for the General Assembly to conduct a mid-term review of the implementation in 1996 of the United Nations New Agenda for the Development of Africa in the 1990s, in accordance with paragraph 43 (b) and (c) thereof;

(c) Decide to address rigorously the full range of issues related to the diversification of African economies, with particular attention to the issues outlined in operative paragraphs 14, 15 and 16 of the resolution, and, for this purpose, to convene in the first quarter of 1994, on the basis of background documents to be prepared by the Secretary-General, intensive consultations involving concerned and interested States, together with relevant financial institutions and United Nations organizations, including, inter alia, the African Development Bank, the World Bank, the United Nations Conference on Trade and Development, the Economic Commission for Africa, the United Nations Development Programme, the Food and Agriculture Organization of the United Nations and the United Nations Industrial Development Organization;

(d) Request the Secretary-General to undertake a study in consultation with relevant financial institutions recommending appropriate measures to improve further financial intermediation systems and practices in African countries to be submitted to the General Assembly at its fiftieth session, which should take into account an in-depth analysis of the current traditional systems and practices of capital formation at the local level and the kind of support measures the international community could provide.

2. In connection with the activities proposed under operative paragraphs 2, 10 and 23 of the draft resolution, the estimated cost requirements would amount to $192,500, broken down as follows:

		$
(a)	Operative paragraph 2:	
	Travel and per diem for members of the panel of high-level personalities on African development to attend four meetings of the panel during the biennium of one week's duration for each meeting.	80 000
	Travel of staff to the panel's meetings	15 000
	Total	95 000
(b)	Operative paragraph 10:	
	General temporary assistance for 6 work-months at the P-4 level for the Economic Commission for Africa to facilitate the data-gathering, analysis and reporting activities relating to the New Agenda in the context of the activities of the Inter-agency Task Force for Africa's Critical Economic Situation, Recovery and Development	67 500
(c)	Operative paragraph 23:	
	General temporary assistance for 4 work-months at the P-3 level to undertake a study of financial systems and practices in African countries	30 000
	Grand total	192 500

3. As regards the activities referred to in operative paragraph 17 of the draft resolution, the related conference-servicing requirements would be accommodated from within the provision included under section 25, Administration and management, of the proposed programme budget for the biennium 1994-1995, 1/ which has been made not only for meetings already known of at the time of the budget preparation, but also for meetings or extensions of such meetings that may be authorized subsequently, based on the pattern that has emerged over the previous five years. On that basis, it is estimated that no additional resources would be required under section 25 of the proposed programme budget for the biennium 1994-1995 for the implementation of the activities referred to in operative paragraph 17 of the draft resolution.

4. With regard to the requirements estimated in paragraph 2 above ($192,500) it should be noted that a provision in the amount of $40,000 has been included under section 8, Department for Policy Coordination and Sustainable Development, of the proposed programme budget for the biennium 1994-1995 2/ for the Office of the Special Coordinator in relation to the New Agenda. This provision could be utilized towards partial absorption of the estimated requirements. Thus, the additional requirements which would be subject to operation and use of the contingency fund amount to $152,500.

5. In summary, subject to the guidelines for the use and operation of the contingency fund, an additional appropriation of $152,500 is requested under section 8, Department for Policy Coordination and Sustainable Development, of the proposed programme budget for the biennium 1994-1995.

Notes

1/ A/48/6 (sect. 25).

2/ A/48/6 (sect. 8).

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PROPOSED PROGRAMME BUDGET FOR THE BIENNIUM 1994-1995

COMMEMORATION OF THE FIFTIETH ANNIVERSARY OF THE UNITED NATIONS IN 1995

Programme budget implications of draft resolution A/48/L.51

Statement submitted by the Secretary-General in accordance with rule 153 of the rules of procedure of the General Assembly

A. Requests contained in the draft resolution

1. Under the terms of operative paragraphs 1 and 2 of the draft resolution, the General Assembly would:

(a) Approve, on an exceptional basis, the creation of the post of Special Adviser to the Secretary-General for Public Policy at the Under-Secretary-General level against general temporary assistance resources for organizing and coordinating activities related to the commemoration of the fiftieth anniversary of the United Nations;

(b) Request the Secretary-General to provide adequate secretariat support for the Preparatory Committee for the commemoration of the fiftieth anniversary of the United Nations.

B. Activities by which the requests would be implemented

2. Should the General Assembly adopt the draft resolution, the Secretary-General would continue the appointment of his Special Adviser for Public Policy and continue to provide her with adequate staff and related support.

C. Additional requirements

3. In section I of his proposed programme budget for the biennium 1994-1995, 1/ the Secretary-General makes provision for the requirements of the Special Adviser and her office, including four Professional (1 D-1, 1 P-5, 1 P-4 and 1 P-3) and seven General Service (Other level) posts and resources for general temporary assistance, overtime, consultants, travel, communications and office automation equipment and supplies.

4. Should the General Assembly approve these resources, no additional appropriations would be required. In the event that these resources are not approved in the context of the review and approval of the proposed programme budget, an additional appropriation of $2,474,700 would be required under section I of the proposed programme budget for the biennium 1994-1995, should the General Assembly adopt draft resolution A/48/L.51.

Notes

1/ A/48/6 (sect. I).